2.0 PUBLIC OUTREACH PROGRAM

2.1 Summary

The transition from Phase I to Phase II was announced to the public in September 2015 through preparing a press release and sending an email blast. During Phase II, a total of three press releases were prepared, resulting in five news articles. A sixth news article was generated after the Public Open House. A total of five email blasts were sent throughout Phase II. A project website was maintained to keep the public informed of the progress of the study. The project also had an email and hotline available for the public to ask questions and voice comments. Additionally, the project team met with six agencies and conducted three meetings with Ogden Canyon residents. The project team conducted several focus groups that were made up of residents, commuters, recreationalists, local businesses and agencies. The focus groups will be presented in Chapter 5.0. A Public Open House was held to present study results, which will be discussed in depth in Chapter 6.0.

2.2 Press Releases and News Articles

The team prepared three Press Releases for the Study. One during the launch, and two more during the time of the Open House. These efforts resulted in six news articles and eight social media posts from local organizations.

10/1/15 – Ogden Canyon Transportation Study Moving into Next Phase (press release)

10/6/15 – Standard Examiner - Resolving the Ogden Canyon bottleneck enters phase two

4/18/16 – UDOT to Host Ogden Canyon Study Open House April 28 (press release)

4/19/16 – Standard Examiner - Ogden Canyon water siphon project done, UDOT holding open house for transportation study

4/21/16 – Deseret News - *UDOT to host Ogden Canyon Study open house April 28*

4/21/16 – Utah Public Radio - *UDOT to Host Ogden Canyon Study Open House*

4/28/16 – Standard Examiner - *TONIGHT: Ogden Canyon study to be discussed at open house*

4/29/16 – Standard Examiner - *Ogden Canyon: Outdoor enthusiasts want a trail, private property owners fear eminent domain*

5/3/16 – Ogden Canyon Study Comment Period Open until May 20 (press release)

8/17/16 – Standard Examiner – UDOT previews possible plans for road, trails through Ogden Canyon

2.3 Email Blasts

*Number of recipients noted in parentheses

9/18/15 – Announcement of the completion of Phase I and beginning of Phase II (579)

4/15/16 – Invitation to Public Open House on April 28, 2016 (591)

4/26/16 – Reminder of Public Open House (585)

5/2/16 – Information about comment period deadline on May 20, 2016 (582)

5/16/16 – Reminder of comment period deadline (579)

2.4 Project Website

The website from Phase I, http://www.udot.utah.gov/ogdencanyonstudy, remained through Phase II. The following updates were added to the home page as the study progressed:

May 2016 Update
We would like to thank everyone for attending the Open House. We had a great turn out. Please click here to review the materials we presented and let us know your thoughts. **The comment period closed on May 20.** The project team is now compiling and addressing the comments that were received. A final report of Phase II, including public comments, will be posted in September 2016.

April 2016 Update
We are nearing the end of Phase II of the Ogden Canyon Transportation Use Study. Please join us at a Public Open House to review and provide input on the study.

- When: April 28, 2016 from 5 to 7 pm
- Where: ATK Conference Center: 890 Ogden Canyon, Ogden, UT 84401

September 2015 Update
UDOT has completed Phase I of a Transportation Study in Ogden Canyon. The purpose of Phase I was to gather physical information and opinions concerning transportation through Ogden Canyon so a plan can be formed for future canyon uses and needs.

In Phase II, the study team will meet more extensively with people and groups who care about Ogden Canyon. The study team will use information collected in Phase I to develop concepts that solve and mitigate controversy and that are feasible. Stakeholder groups made up of people who live, work, travel, and recreate in Ogden Canyon will be formed to evaluate these concepts and give input. Representatives of local government and other agencies will also participate in evaluating the concepts and giving feedback.

A Public Open House will be held in Spring 2016 to present the collaboratively developed concepts and additional comments will be taken. You can make comments at any time by sending an email to ogdencanyonstudy@udot.gov or calling 801-337-5544.

2.5 Meetings with Residents

- Keith Rounkles – April 6, 2016
- Mike and Debbie Bachman – April 14, 2016
- Craig Peery – April 26, 2016

Three meetings were held with Canyon residents. This is a summary of their concerns:

- Concerns about having private property taken for a trail or roadway improvements and not getting compensated
- Questions and concerns regarding easements
- Worried about the trail being too wide
- Concerned about how the things being studied will impact the entire canyon and afraid it will ruin it
- Concerned about views being accurately reflected
- Worried about business impacts
- Concerns of eminent domain for the trail
- Don't think the trail will be used enough to make it worth it

2.6 Meetings with Agencies

The following meetings occurred with agencies during Phase II of the study:

- Weber County staff – June 25, 2015
- Weber County Commission – August 10, 2015
- Weber County staff – August 18, 2015
- Weber County staff – September 9, 2015
- Weber County Commission – September 16, 2015
- Ogden City staff – November 20, 2015
- Ogden City staff – January 20, 2016
- Bureau of Reclamation – February 17, 2016
- Ogden City staff – February 17, 2016
- Pineview Water Systems staff – February 19, 2016
- Weber County Commission – March 8, 2016
- PacifiCorp/Rocky Mountain Power – March 10, 2016
- Ogden River Water Users' Association – March 22, 2016
- Ogden River Water Users' Association – April 12, 2016
- Weber County Commission – August 16, 2016
- Ogden City Mayor – August 17, 2016

Weber County & Logan Simpson – June 25, 2015

Our study team coordinated with Weber County very early on, as they were working on a Planning Study for the Upper Valley which referenced Ogden Canyon and Trappers Loop. That study has been published and can be found at http://www.webercountyutah.gov/planning/plans.php under the title of 2016 Ogden Valley General Plan.

Purpose: To coordinate with the Upper Valley Planning Study team regarding their study and to ensure data is supported and accurate between the two studies. To discuss how the County and UDOT would coordinate going forward with Phase II of this study.

Attendees: Representatives from UDOT, Weber County, Horrocks Engineers, Logan Simpson, and InterPlan.

Discussion: Weber County representatives think there is a general lack of understanding of the potential explosion of growth in the Ogden Valley. The Metropolitan Planning Organization growth rates were used for their study. The Wasatch Front Regional Council population numbers have not taken into account the Ogden Valley, it's just included in western Weber County.

Outcome: Continued coordination between studies is necessary. Weber County will be an active player in the Ogden Canyon Study. UDOT would like a representative from the County Commission to participate in the Management Committee.

Weber County Commission – August 10, 2015

Purpose: To coordinate with Weber County regarding the Upper Valley Plan and the trail.

Attendees: Representatives from UDOT, Horrocks Engineers, and Weber County (Matthew Bell and Holin Wilbanks).

Discussion: The study team will be doing focus groups to look at high level concepts. We will also organize a management and technical committee. Ogden City has expressed interest in this study, and UDOT is coordinating with them as well. They have utilities and own property in the canyon. UDOT is studying a trail but will not be building the trail. UDOT is not in support of eminent domain for a trail system. UDOT is developing several alternatives for a trail. Planning for growth in the Upper Valley is a priority. The County is working on a long term master plan for parking.

Outcome: Matthew Bell will be on the Management Committee. UDOT will continue to coordinate with Weber County. Identify properties that would be impacted significantly.

Weber County Staff and Logan Simpson – August 18, 2015

Purpose: To continue coordination with Weber County staff and Logan Simpson regarding the Upper Valley Plan and the trail.

Attendees: Representatives from UDOT, Horrocks Engineers, Weber County, and Logan Simpson.

Discussion: UDOT has received a budget to move forward with Phase II. UDOT and Weber County are the key decision makers. UDOT would like a blended staff to serve on the Technical Committee. Commissioner Bell has agreed to serve on the Management Committee. UDOT is putting together focus groups and will get feedback from Weber County on potential members. Population growth numbers and their sources were discussed. Weber County will finalize their Transportation Master Plan early next year.

Outcome: The County Commission will decide if County staff should be on the Technical Committee. Further research on growth numbers in the Upper Valley and a follow-up meeting with InterPlan are necessary.

Weber County Staff, Logan Simpson, and InterPlan – September 9, 2015

Purpose: To continue coordination regarding the Upper Valley Plan and the trail.

Attendees: Representatives from Horrocks Engineers, Weber County, Logan Simpson, and InterPlan.

Discussion: UDOT and Weber County need to be on the same page. There is a misunderstanding that the County wants a four-lane road in the canyon. There are issues in Ogden Canyon that need to be addressed. The public wants UDOT to put restrictions on trucks in the canyons. Discussion took place about the long range plan.

Outcome: Set meetings with the other commissioners. Ensure that Commissioner Bell will be on the Management Committee.

Weber County Commission – September 16, 2015

Purpose: To inform Commissioner Ebert about Phase II of the project and obtain their support.

Attendees: Representatives from UDOT, Horrocks Engineers, and Weber County Commissioner Ebert.

Discussion: UDOT reviewed Phase I with the Commissioner. County staff will be involved in the Management and Technical Committees. Phase II is looking at more than just the trail. The Transportation Commission feels there are a lot of controversial issues. UDOT has made headway with different groups, but can't move forward without the support of the County. The County is eager to hear the outcomes but won't give a lot of direction. They are most interested in issues with canyon residents.

Outcome: Commissioner Bell will be the contact person for the County. The County is interested in understanding issues of the canyon residents. We will meet with the Commissioners one more time before the end of the study.

Ogden City – November 20, 2015

Purpose: To have initial meeting with Ogden City Mayor for Phase II and update him on current status of project.

Attendees: Representatives from UDOT (Rex Harris), Horrocks Engineers (Tracy Conti and Jim Horrocks), and Ogden City (Mayor Mike Caldwell, Jay Lowder, and Mark Johnson).

Discussion: UDOT gave a brief update on the progress of Phase II. Jay requested to meet again after the Active/Transit focus group. The Mayor requested to meet again in February or March of 2016 for another update.

Outcome: UDOT will set up follow up meetings with Jay Lowder and the Mayor.

Ogden City – January 20, 2016

Purpose: To follow up with Jay Lowder regarding the Phase II focus groups.

Attendees: Representatives from UDOT (Rex Harris), Horrocks Engineers (Tracy Conti, Jim Horrocks, Brandon Tucker, and April Gordon) and Ogden City (Jay Lowder).

Discussion: UDOT gave an overview of the focus groups – the categories and who would be included in each group. UDOT presented the initial trail alignment to Jay and asked for his feedback. The City has

looked at a trail closely in the past and is supportive of building one. UDOT presented next steps: hold another round of focus groups, a public meeting, and present to the County Commissioners. UDOT will develop a plan to keep road bikes on the road and recommend that the trail be built in phases. Jay recommended to get it all built to prevent trespassing.

Outcome: Set up a meeting with the Mayor after the next focus groups.

Bureau of Reclamation – February 17, 2016

During Phase II, the study team had one meeting with the Bureau of Reclamation (BOR).

Purpose: To obtain clearance from BOR to put a trail near their aqueduct.

Attendees: Representatives from UDOT, Horrocks Engineers, and BOR.

Discussion: The focus groups determined that connections on both sides of the dam are desired for a trail. Jurisdiction from the east of the dam belongs to USFS even though BOR owns the land. BOR is in favor of trails but would want some conditions during construction and use. Per BOR, a Federal NEPA agreement would need to be in place, and Pineview would need to be on board. BOR owns the pipeline all the way down, and Pineview is their contractor who manages the irrigation water. BOR wants to discuss possibilities with their safety and security staff. The road right-of-way is there by prescriptive use.

Outcome: BOR is in favor of trails with some conditions. Regarding the roadway, BOR would need to look at the license agreement. BOR's biggest concern is right on the dam. BOR will back up Pineview's decision regarding a trail. BOR will talk with their security staff regarding the dam and water treatment plant to understand concerns and desired mitigation.

Ogden City – February 17, 2016

Purpose: To gather information from Ogden City on their previous research of a possible trail. To continue coordination with Ogden City on the trail and roadway.

Attendees: Representatives from UDOT (Rex Harris), Horrocks Engineers (Tracy Conti, Jim Horrocks, and April Gordon), and Ogden City (Mayor Mike Caldwell and Jay Lowder).

Discussion: This discussion was centered on the trail alignments generated by the focus groups. From past research done by the City for trails in the canyon, the City learned that several property owners would be against any alignment that crossed their property and that property boundaries need to be clarified. The City also voiced concerns about the Ogden City Marathon being able to use the trail because the race has grown so much in popularity and size. The Mayor was interested in being at the County meeting but was unavailable that day. UDOT would like the County to be on board before we present recommendations at a public open house.

Outcome: Jay will determine who he has met with in the past who was opposed to the trail. Mayor Caldwell would like to know a magnitude of cost for the trail. UDOT will continue to meet with key stakeholders and will present to the County Commissioners.

Pineview Water Systems – February 19, 2016

Purpose: To determine the possibility of an unpaved trail on Pineview's pipe.

Attendees: Representatives from UDOT, Horrocks Engineers, and Pineview Water Systems.

Discussion: The unpaved portion of the trail will be 10 feet. There currently is not a plan for what will happen over the pipeline tunnels. The Pineview Board is concerned about graffiti, garbage, and maintenance. They would want the County to assume liability if people wandered off the trail and onto their structures. The board has expressed concerns with a trail in the past.

Outcome: Pineview requested the study team to meet with the Ogden River Water User's Association.

Weber County Commission – March 8, 2016

Purpose: Provide Weber County Commissioners with a progress update and inform them of findings prior to the Public Open House.

Attendees: Representatives from UDOT, Horrocks Engineers, and Weber County Commission Representative Ebert and Representative Bell.

Discussion: Kris Peterson presented a PowerPoint Presentation to the Commissioners and audience. Having a trail from the mouth of the canyon to Peery Camp won't be a problem. It's the rest of the canyon that presents the most difficulty. The Commissioners were interested in canyon residents and how involved they have been. Commissioner Bell has received a lot of positive feedback in the last 18 months about this project. The general opinion he has developed about a trail is that people know there will be a trail someday and are seeing it as an asset, not a liability. UDOT's goal is to remain impartial and just focus on the needs.

Outcome: The Commissioners acknowledged that if a trail was built that it would need to be funded and maintained by Weber County. UDOT would be responsible for decisions regarding the roadway.

PacifiCorp/Rocky Mountain Power – March 10, 2016

PacifiCorp/Rocky Mountain Power (RMP) is a major landowner in the canyon.

Purpose: To discuss trail possibilities on land owned by PacifiCorp/RMP.

Attendees: Representatives from Horrocks Engineers and PacifiCorp/RMP. PacifiCorp is the parent company of RMP.

Discussion: PacifiCorp are only part owners of the corridor, and they desire buy-in from other owners (Pineview/ Bureau of Reclamation (BOR)). We need to get all of the related parties at the same table (PacifiCorp, Pineview, and BOR). PacifiCorp is concerned about obtaining consent from property owners. PacifiCorp has found that trails of this nature increase security and decrease crime. PacifiCorp is also concerned about the spillway and water spilling into the Ogden River.

Outcome: Coordination needs to happen between PacifiCorp/RMP, BOR, and Pineview/Ogden River Water Users' Association. Having the trail unpaved would alleviate issues with accessing the pipe.

Ogden River Water Users' Association – March 22, 2016

Purpose: To give the Board an update on the project. To determine if they are willing to have a trail on the pipeline.

Attendees: Representatives from UDOT (Rex Harris), Horrocks Engineers (April Gordon, Jim Horrocks and Tracy Conti), BOR (Scott Blake), PacifiCorp/RMP (Steve Rush and Eve Davies), Pineview Water Systems (Tamera Martinson), and Ogden River Water Users' Association (board members).

Discussion: Rex gave an overview of the study up to this point. The Board is concerned with how we will deal with people at the mouth of the canyon when the pipe spillway is opened? The Board wants to know where people will park. The Board encased the pipe in concrete due to rock fall along the sheer cliffs. Rock fall potential needs to be addressed. They are also concerned about vandalism to the air vents. RMP has had positive experiences with trails by having more eyes on the trail. The Board wanted to know how we would mitigate when the pipe goes through someone's backyard. UDOT would address those during an environmental document. There would need to be inter-agency agreements. The Board is also concerned about liability if someone falls.

Outcome: The Board will discuss the request to share their right-of-way and provide a decision at their next board meeting in April.

Ogden River Water Users' Association – April 12, 2016

Purpose: To get a vote from the Board Members as to whether the study team can use the pipeline as a recommended trail option.

Attendees: Representatives from UDOT (Rex Harris), Horrocks Engineers (Jim Horrocks and April Gordon), PacifiCorp/RMP (Steve Rush), and Pineview Water Systems (Board Members, Tamera Martinson and Ben Quick)

Discussion: Rex and Jim reviewed the trail option with the understanding that a lot of details would need to be worked out to use the pipeline corridor. An Environmental Study would need to be done to continue looking at a trail in the canyon. The overwhelming majority of citizens want a trail in the canyon. A trail will go in whether it's on the pipeline or not. The population is projected to double by 2040. Impacts increase if there are more trail corridors in the canyon. The Board would like to limit their liability to protect their shareholders. They are concerned about infringing on private property rights of residents in the canyon. Steve Rush from RMP said in their experience with trails, there are more good people using them and less vandals. It was a huge concern for them at first too.

Outcome: The Study received conditional support from the Board to study and investigate a trail on the pipeline (refer to Section 6.2 of this report for a summary of their concerns).

Weber County – August 16, 2016

Purpose: To follow up with the Weber County Commission on feedback received at the Open House and recommendations for Phase II of the study.

Attendees: Representatives from UDOT (Rex Harris), Weber County (James Ebert, Matthew Bell, Kerry Gibson, and Fatima Fernelius), Horrocks Engineers (April Gordon), Standard Examiner (Cathy McKitrick), and resident (Jan Fullmer)

Discussion: Rex reviewed the PowerPoint Presentation prepared for the meeting, which included a summary of the Open House comments and recommendations for moving forward. Commissioner Bell believes things have come a long way in regards to sentiment in the canyon regarding a trail. UDOT is

recommending a paved trail in the lower section of the canyon, which can accommodate cyclists and pedestrians. An unpaved trail is recommended through the rest of the canyon with shoulders added to the roadway to accommodate bicycles. UDOT recommends a phased approach to building the trail segments. There are a few areas where the trail comes close to resident's homes that will need to be addressed moving forward. The residents are looking out for their homes and their neighbors.

Outcome: The Study Team will notify Weber County when the Phase II Final Report is complete.

Ogden City – August 17, 2016

Purpose: To follow up with Ogden City on Phase II recommendations and feedback received at the Open House.

Attendees: Representatives from UDOT (Rex Harris), Ogden City (Mayor Caldwell, Jay Lowder, Mark Johnson, Taylor Nielsen, and Justin Anderson), and Horrocks Engineers (Jim Horrocks and April Gordon)

Discussion: Rex reviewed the PowerPoint Presentation prepared for the meeting, which included a summary of the Open House comments and recommendations for moving forward. Connecting the Wasatch Front to the Wasatch Back will become more crucial as growth continues.

Outcome: Send the Phase II Final Report to the City.